

Does Government Expenditure Contribute to Malaysia Environmental Sustainability? A Dynamic Analysis

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Abstract

Purpose: This paper investigates the impact of government expenditures (GSE) on the environmental quality proxy by carbon dioxide (CO₂) emissions in Malaysia over the 1971–2019 period.

Design/methodology/approach: The stochastic impacts by regression on population, affluence, and technology (STIRPAT) model in the Environmental Kuznet Curve (EKC) framework is utilized. The F-bound test is applied to assess the existence of the co-integration relationship, and the Autoregressive Distributed Lags (ARDL) model is used to measure the short-run and long-run environmental elasticities.

Findings: Empirical results show the existence of co-integration relationship among CO₂ emissions, Gross Domestic Product (GDP) and Malaysia's GSE. The findings provide strong support for the presence of the EKC in the case of Malaysia, but the GSE did not directly contribute to the reduction in CO₂ emissions.

Research limitations/implications: Even the role of GSE on environmental sustainability can be tested in many approaches; this study focuses on assessing the direct impact of GSE. In the future, this study can be extended by measuring the role of GSE with a moderating role.

Practical implications: These results highlight understanding that Malaysia is currently in the process towards environment sustainability due to the existence of the EKC hypothesis in Malaysia. However, the GSE is not directly contributed to environmental sustainability. As one of major component of GSE, this finding indicates that the government spending on education, and R&D did not function well in stimulating the level of productivity

Originality/value: This study investigates the role of GSE by utilizing the STIRPAT and EKC framework, which is still in the infant stage for Malaysia. The uniqueness of this study holds due to dynamic analysis by assuming that the effect of GSE on CO₂ emissions is not instantaneous.

Keywords: Environmental Sustainability, Carbon Emissions, Government Spending, Co-integration, ARDL

Introduction

The sustainable development goal (SDG) has created renewed attention in the study of the relationship between the growth of economic activities and environmental quality. As defined by many scholars in this area, the sustainable development is a kind of development of the economy and societies that meet the need of the current and future generation (Juraschek et al., 2018; Jalil, 2010). One of the possible ways to achieve sustainable development goals is by making sure the development of a country is moving towards green. Precisely, by guaranteeing the Gross Domestic Product (GDP) to scale up and scale down the environmental pollution simultaneously. However, the time trend of Malaysia's economy activities and the status of environmental quality represented by CO₂ emissions are pictured in Figure 1.

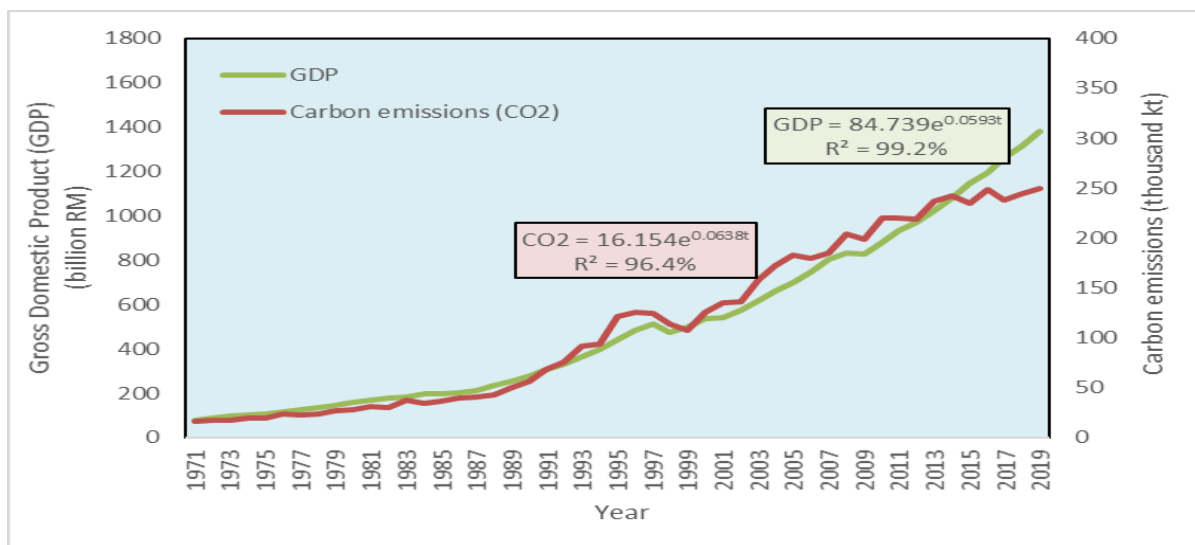


Figure 1: The trend of GDP and Carbon Dioxide Emission for 1971-2019 period
Source: World Development Indicator (2020)

Figure 1 clearly shows the GDP and carbon dioxide (CO₂) emissions growth by 5.9 % and 6.3 % respectively for 1971-2019 period. For instance, the improvement in GDP is not associated with the improvement in environment quality represented by CO₂ emissions that affirmed the issue of sustainable development remains unsolved. At present, a plethora of studies investigated the relationship between GDP and environmental pollutions. For example Bekhet & Othman (2017), Begum et al. (2015), Bekhet & Yasmin (2013), Al-Mulali et al. (2015), Ozturk & Al-Mulali (2015) investigate the trade-off between carbon dioxide emissions and GDP in the Environmental Kuznet Curve (EKC) framework, Sadorsky (2014), Martinez-Zarzosa & Maruotti (2011), He et al. (2017), Ozturk & Al-Mulali (2015), Bekhet & Othman (2017) taking into account the role of urbanization in determining the interaction between carbon emission and GDP, Shahzad et al. (2017), Mrabet & Alsamara (2017), Dogan & Ozturk (2017) considered the role of energy consumption, and many more.

On the other hand, fiscal policy plays a crucial role in the accumulation and allocation of an economy's resources (López et al., 2010). In Malaysia, GSE comprises about 9.76 % – 19.25 % of the GDP (see Figure 2). The GSE includes all current government expenditures for purchases of goods and services (including compensation of employees), education, R&D and also on national defence and security (Ministry of Finance, 2020). The GSE may affect environmental pollution in several ways (Hua et al., 2018; Islam & Lopez, 2013; Lopez et al., 2011). First, spending on education tends to raise the share of cleaner human capital. Second, the GSE on R & D can result in a higher adoption rate of cleaner technology and third, the

increase on GSE for operating services such as compensation and salary of civil servants could lead to higher demand for environmentally product and services. Even recently, the government has pump-up their allocation on GSE (RM20 billion stimulus package) in order to stabilize the economic activities and to support the welfare of the societies as a result of COVID-19 pandemic¹ (www.isis.org.my). There are many studies that successfully verified the function of GSE on GDP (economic activities), but the function of GSE to improve the environmental quality is still limited, mainly for cases in Malaysia. Against this backdrop, this study fills this gap in this area by linking the effect of GSE on CO₂ emissions in Malaysia.

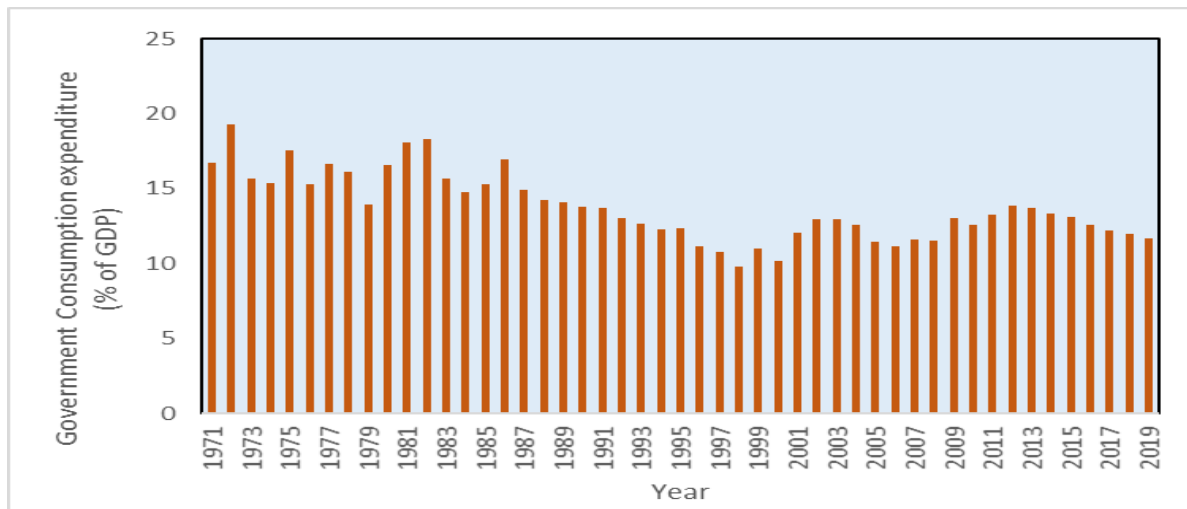


Figure 2: Government Consumption Expenditure in Malaysia for 1971-2019 period
Source: World Development Indicator (2020)

Since the effect of human capital accumulation, clean technology adoption is not instantaneous, and it is time-consuming; this study will utilize the dynamic analysis rather than level analysis. To do so, first and foremost, the existence of the dynamic relationship between the named variables need to be confirmed. Then, the impact of GSE on CO₂ emissions is assessed. This study inclines to clarify the extent the GSE influences CO₂ emissions. Also, it contributes to the growing literature on fiscal policy and environmental quality, mainly for cases in Malaysia. The results have significant practical policy implications precisely at the time Malaysia aims for a sustainable development goal.

The rest of this study is structured as follows: section 2 reviews the related theory and past related literature, section 3 discusses the data and methodology steps, section 4 presents and confer the empirical results, and finally, section 5 concludes the study with policy implications.

Theoretical background and Existing Literatures

Generally, the Malaysia GSE was allocated for two significant purposes, namely, operation purposes and development purposes (Bekhet & Othman, 2012). The rationale for allocating the budget for operation purposes is to upgrade and improve productivity as well as to impede long term economic growth potential. In the 2020 budget, a total of RM297 billion or 18.4 % of GDP was allocated, of which RM241 billion or 81.1 % was for operating expenditure while

¹ The COVID-19 intensely damaging effects the Malaysia macroeconomy and economic welfare of the societies. The government of Malaysia imposed the PRIHATIN package purposely to support income during the moving control order (MCO) and to kick-start the economy after the restriction are lighted (www.isis.org.my).

the balance RM56 billion was for development expenditure (Ministry of Finance, 2020). The largest components of operating expenditure are emoluments, subsidies, supplies and services. The factor contributing to higher allocation for emoluments is due to annual salary increment. Supply and services are second top operation expenditure due to higher outlays for repairs and maintenance as well as an allocation for professional services. On the other hand, the development expenditure was channeled to promote economic development, upgrade basic rural infrastructure and to enhance the standard of living.

Theoretically, government expenditure is able to affect environmental pollution in several ways (Lopez et al., 2011; Lopez & Islam, 2008). First is through scale effect. The scale effect is a condition when the increase in government spending generate more economic activities and creates more pollution. Second is through composition effect. The composition effect is the consequences of better education level and skill that raise the share of cleaner human capital-intensive activities relative to the share of dirtier physical capital-intensive activities. Third, more fiscal spending on R & D can result in a higher adoption rate of cleaner technology by firms that reduces the pollution-output ratio (a technique effect). Finally, private income raised by public-good expenditures leads to higher demand for a cleaner environment and more stringent regulations (an income effect).

Existing empirical studies on the effect of GSE on environmental quality/pollution is still limited. Lopez & Palacios (2010) examine whether GSE makes the environmental quality cleaner in Europe. The results conclude that total government expenditure has a negative relationship with air pollution. Then, Lopez et al. (2011) specify the purpose of GSE, which is the reallocation of GSE towards social and public goods and revealed both allocations significantly reduce the sulfur dioxide (SO₂) emissions. However, increasing the total government size without changing its orientation has a non-positive impact on environmental quality. Halkos & Paizanos (2013) investigate how GSE effected a different kind of pollution and revealed the GSE have a negative direct effect on SO₂ and a non-linear relationship between government expenditure and CO₂ emissions. Precisely, at the low-income level, the increase in GSE scale down the CO₂ emissions and scale up at a high-income level. Similar to Halkos & Paizanos (2013), Zhang et al. (2017) investigate the impact of GSE on emissions of three typical pollutants in China. They found that the total effect of GSE on SO₂, soot, and chemical oxygen demand (COD) are different. The effect on SO₂ is negative, while the effect on soot and COD are inverted U-shaped and U-shaped, respectively. Also, the proportion of GSE does not have a significant effect on pollution emissions. Huang (2018) pays attention to SO₂ emissions and measure the change in these emissions as a result of the changes in China's government spending. The main findings of this study are that SO₂ emissions can be effectively reduced by government spending on environmental protection. Xie & Wang (2019) evaluate the efficacy of government spending on air pollution control in Beijing, China and found the government expenditure has a noticeable influence on the improvement of air quality. Based on the above review, this study can conclude that the interaction between GSE is different according to the types of pollution.

Furthermore, Adewuyi (2016) examined the impact of GSE on aggregate and sectoral CO₂ emissions in world economies during the 1990–2015 period and found the rise in GSE raised the CO₂ emission. Halkos & Paizanos (2016) analysed the effect of fiscal policy on CO₂ emissions in the USA and discovered the increase in GSE reduces emissions from production and consumption. Hua et al. (2018) investigated if education spending affects air pollution in China. The regional analysis demonstrates that the effects of education spending are relatively pervasive, while the effects of R & D spending are scarcely identified. Environmental return of education spending appears to be the highest in the eastern cities and diminishes as we move towards the inland area. Insofar, most of the studies mentioned above were tested in China,

Europe, and the USA. While in Malaysia, the relationship study between these two variables is still at the infant stage. Due to that, this study intends to contribute to the existing literature by first investigating the existing dynamic relationship between CO₂ emissions (proxy to environment quality) and GSE. The uniqueness of this study holds due to dynamic analysis by assuming that the effect of GSE on CO₂ emissions is not instantaneous. So, it needs time lags to influence CO₂ emissions.

Hypothesis Development

Based on the background theory, past studies and to get to the bottom of the aim of this study, the following hypotheses are formulated:

H₁₁: Significant co-integration relationship exists between CO₂ Emissions and its determinants in Malaysia.

H₁₂: CO₂ Emissions has a significant relationship with GSE in Malaysia.

Data, Empirical model, and methodology

Data

The assessing of the interaction between the CO₂ Emissions and GSE, the yearly data of the CO₂ Emissions (EQ), government consumption expenditure (GSE), GDP (Y) and population (POP) are employed. All data are obtained from World Development Indicator (WDI)", issued by the "World Bank" which covers the years from 1971 to 2019.

Empirical Model and Methodology

In order to explore the effect of socio-economic activities on pollution emissions, Enlich and Holdren (1971) were first introduced to the IPAT model. Then, Dietz and Rosa (1994, 1997) modified the model into a stochastic form known as the STIRPAT (Stochastic Estimation of Impact by Regression on Population, Affluence, and Technology) in order to allow for random errors in the parameter estimation. Then, equation one is used:

$$I = \alpha_1 P^{\alpha_2} A^{\alpha_3} T^{\alpha_4} \quad [1]$$

where I denote environment impact, P, A, T refer to population, affluence and technology respectively. In this study, the environmental impact indicator (CO₂ Emissions), population (number of populations), affluence (GDP) and technology (GSE), are applied. In this case, the GSE is used to represent the technology, due to its ability to upgrade and improve productivity, impede the long-term growth and enhancing the standard of living. Likewise, the α_i s [i=1,2,3,4] are coefficients. In order to measure the objectives and assess the importance of each impact factor, the STIRPAT model is transformed to linear form by applying a logarithm technique (Zhang & Zhao, 2019) as per equation [2]:

$$\ln I_t = \ln \alpha_1 + \alpha_2 \ln P_t + \alpha_3 \ln A_t + \alpha_4 \ln T_t + \varepsilon \quad [2]$$

where the α_i [i=1,2,3,4] are the elasticities of the explaining variables that also indicate a positive impact on the environmental quality, and vice versa. The larger the elasticity coefficient, the larger the impact on CO₂ Emissions (Xu et al., 2020). For further investigating and following the EKC hypothesis, this study adds a quadratic form of A on equation [2] as shown in equation [3]:

$$\ln I_t = \ln \alpha_1 + \alpha_2 \ln P_t + \alpha_3 \ln A_t + \alpha_5 \ln A_t^2 + \alpha_4 \ln T_t + \varepsilon \quad [3]$$

The EKC hypothesis applies if the inverted U-shaped relationship exists between environmental quality and GDP ($\alpha_3 > 0$; $\alpha_5 < 0$). Conversely, if $\alpha_3 < 0$; $\alpha_5 > 0$, a U-shaped relationship between environmental quality and GDP exists. Figure 3 has summarized the econometric procedures used to test the hypotheses and to achieve the objectives of this study (for detail, see Bekhet & Othman, 2017, 2018).

Findings:

ADF test is utilized to measure the integrated degree, and the results are presented in Table 1. It shows that all variables are substantially stationary [$I(1)$] at 1% except for $\ln P$. These results are consistent with most of the previous studies that employed financial and macroeconomics variables (Bekhet & Othman, 2011; Bekhet & Othman, 2018).

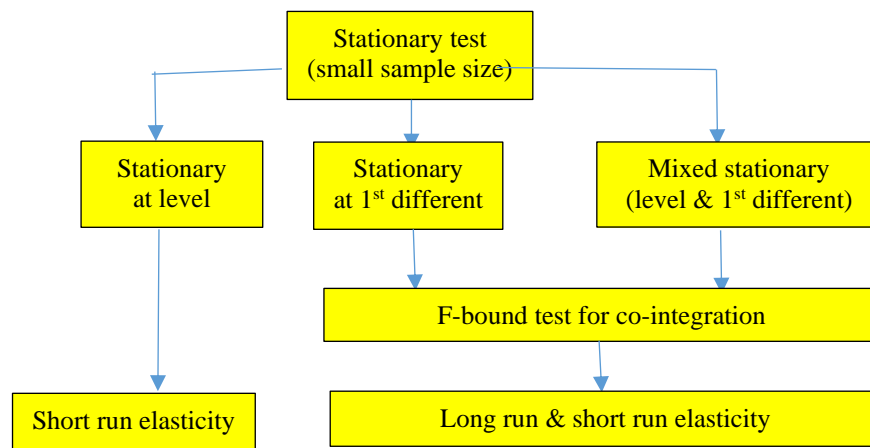


Figure 3. Estimation Procedure

Table 1: Result of stationary test

Variable	Level	ADF statistic	Critical value			Decision
			1%	5%	10%	
lnI	$I(0)$	-1.44	-3.57	-2.92	-2.59	I(1)
	$I(1)$	-7.67***				
lnP	$I(0)$	-2.92**				I(0)
	$I(1)$	-2.31				
lnA	$I(0)$	-2.03				I(1)
	$I(1)$	-5.17***				
lnT	$I(0)$	-0.94				I(1)
	$I(1)$	-3.79***				

“Note: ***, **, and * indicate 1%, 5%, and 10% level of significant respectively. Type of test= ADF statistic”.

“Source: Output of EVIEWS package version 10”.

Due to the combination of $I(0)$ and $I(1)$ level of stationarity and the sample size being relatively small ($n=49$), the most appropriate method to measure co-integration relationship is the F-bounds assessment. Nevertheless, before proceeding with the co-integration assessment, it is

essential to ascertain the optimum lag extent to be applied in the F-bounds assessment (Sugiawan & Managi, 2016). Utilizing the “Akaike information criterion (AIC)”, the optimum lag extent for the current paper is 4 (refer to the appendix for details).

Table 2 presents the results of F-Bound test. The empirical findings show the presence of long-run relationships between variables for all models at 5% significant level over the 1971–2019 period. This is because the calculated F-statistic for each model is higher than the upper bound critical value at 5 % level of significance.

Table 2: Results of F – Bounds test

Model	F- Stat.		Critical Value			Decision
			Level	I(0)	I(1)	
Model 1: lnI/ lnP,lnA,lnA ² ,lnT	4.677***	10%	2.538	3.398		Co-integrated
Model 2: lnP/ lnI,lnA,lnA ² ,lnT	7.781***	5%	3.048	4.002		Co-integrated
Model 3: lnA/ lnI,lnP,lnA ² ,lnT	10.956***	1%	4.188	5.328		Co-integrated
Model 4: lnT/ lnI,lnP,lnA ² ,lnA	3.768**					Co-integrated

“Note: ***, **, and * indicate 1%, 5%, and 10% level of significant respectively. Type of test= F-bound test”.

“Source: Output of EVIEWS package version 10”.

Concerning the above findings, the error correction model has been formulated to measure the long-run elasticities between CO₂ Emissions, GDP, population and GSE. The estimated results are demonstrated in Table 3. It shows that lnA and quadratic form of lnA have a significant positive and a negative impact on lnI, respectively. This means that the long-run relationship between lnA and lnI is not linear, which confirms the existence of EKC theory. This result could be attributed with Grossman and Krueger (1991), where they found a non-linear relation between CO₂ Emissions and economic growth which is an inverted U-shaped relationship.

On the other hand, the role of GSE and population is found insignificant in influencing the GDP and CO₂ Emissions relationship in the long-run. As regards the short-run scenario, none of the variables has a significant impact on lnI. So, it indicates that EKC does not exist in the short run. A negative sign of ECM coefficient indicates that 52.7 % of adjustment takes place towards the long-run equilibrium over the years. This finding is consistent with many scholars in this area where the EKC is a long run phenomenon.

Table 3: Long-run and Short-run Elasticities

Variables	Level Equation		
	Case 2: Restricted Constant and No Trend		
	Coefficient	t-Statistic	Prob.
Long -Run			
lnA	3.681	2.307	0.030
lnA ²	-0.269	-1.777	0.088
lnT	-0.621	-1.207	0.239
lnP	2.648	1.447	0.161
C	-11.790	-2.265	0.033
Short-run			
ΔlnA	3.395	0.620	0.540
ΔlnA ²	-1.621	-0.318	0.752
ΔlnT	-22.284	-1.106	0.298
ΔlnP	24.42	1.153	0.260
ECT(-1)	-0.527	-5.845	0.000

$$ECT = \ln I - (3.6816 * \ln A - 0.2699 * \ln A^2 - 0.6212 * \ln T + 2.6488 * \ln P - 11.7907)$$

The robustness of the model has been confirmed by several diagnostic tests presented in Table 4. All tests demonstrated that the model has the desired econometric properties, namely the residuals are normally distributed, serially uncorrelated, homoscedastic, and it has a correct functional form (Law, 2008).

Table 4: Residual Diagnostic Checking via Reliability Test

Test	F-Stat/ Probability	Decision
Normality test	0.942 (0.624)	H ₀ : Normal distributed
Breusch-Godfrey Serial Correlation test	2.281 (0.126)	H ₀ : No serial correlation
ARCH-Heteroscedasticity test	0.363 (0.549)	H ₀ : No Heteroscedasticity
Ramsey RESET test	0.002 (0.957)	H ₀ : Model have a correct functional form.

Furthermore, the stability tests of the coefficients were examined by employing the cumulative sum of recursive residuals (CUSUM) and the cumulative sum of squares of recursive residuals (CUSUMSQ). Figure 4 reports that CUSUM and CUSUMSQ curves remain within the critical boundaries of the 5 % significance level. These statistics properties specify the stability of both the long-run and short-run coefficients in the error correction model.

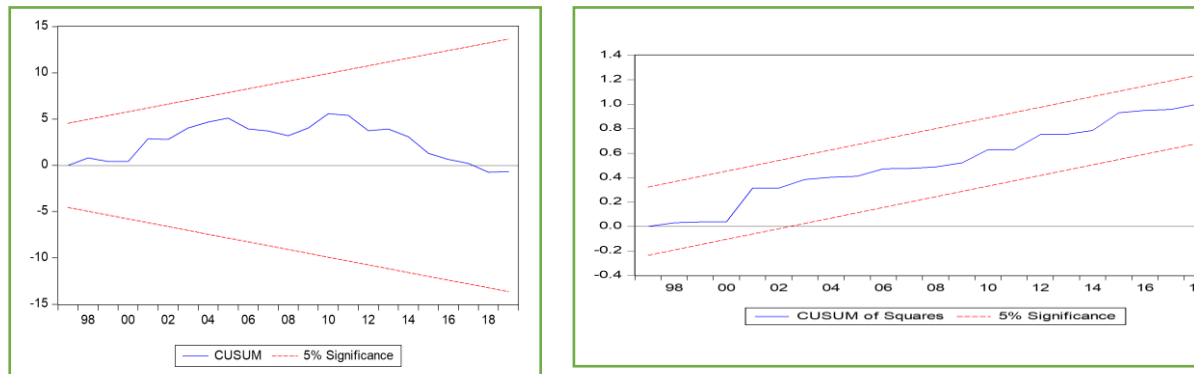


Figure 4: Stability test

Conclusion and Policy Implication

This study focused on observing the impact of government expenditures on environmental quality in Malaysia for 1971-2019 period. To do so, the stochastic impacts by regression on population, affluence, and technology (STIRPAT) model in the EKC framework is utilized. In terms of methodology, this study employed the ARDL F-bound test to assess the existence of the co-integration relationship, the short-run, and long-run impact, respectively.

Empirical results show the existence of co-integration relationship among CO₂ emissions, GDP and Malaysia's government expenditure (GSE). Furthermore, in the long run, the results confirmed the significant inverted U-shaped relationship between CO₂ emissions and GDP. However, the GSE did not directly contribute to the reduction in carbon emissions. These results highlight the understanding that Malaysia is currently in the process towards environment sustainability due to the existence of the EKC hypothesis in Malaysia. However, the GSE is not directly contributed to environmental sustainability. As one of major component of GSE, this finding indicates that the government spending on education, and R&D did not function well in stimulating the level of productivity.

Therefore, the government of Malaysia should formulate a clear direction of its operation and development expenditure. For instance, rather than supporting the welfare of the societies, the government of Malaysia should consider on how the allocation of money (e.g., emoluments, supplies and services, education/training, housing and health) benefited the quality of the environment via improving Malaysian attitude, behavior, and awareness on environmental issues. The education fund should be allocated more to the school management which has successfully proven that it can build student awareness and positive attitude towards green purchasing, energy efficiency, energy saving, and green technology. Also, the government of Malaysia should increase the allocation for R & D in energy efficiency and renewable energy product, and the green technologies accessible to all citizens no matter where they are located in rural and urban area.

Acknowledgments [if any]

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Appendix

VAR Lag Order Selection Criteria

Endogenous variables: LC LPOP LG LY LY2

Exogenous variables: C

Date: 09/19/20 Time: 11:29

Sample: 1971 2019

Included observations: 45

Lag	LogL	LR	FPE	AIC	SC	HQ
0	114.6988	NA	5.25e-09	-4.875500	-4.674760	-4.800666
1	552.7877	759.3542	5.63e-17	-23.23501	-22.03057*	-22.78601
2	589.1495	54.94673	3.54e-17	-23.73998	-21.53184	-22.91680
3	629.8634	52.47564*	1.97e-17	-24.43837	-21.22653	-23.24103*
4	661.0525	33.26846	1.88e-17*	-24.71345*	-20.49790	-23.14193

* indicates lag order selected by the criterion

LR: sequential modified LR test statistic (each test at 5% level)

FPE: Final prediction error

AIC: Akaike information criterion

SC: Schwarz information criterion

HQ: Hannan-Quinn information criterion